 

**AMERINDIAN LAND TITLING PROJECT**

**Project Number: 00077798**

2021 Annual Report

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| **Project Summary** | **Project Duration:** | **2013-2021 (91 months in execution)** |
| **Project Budget:**  | **US$10,755,990** |
| **Annual Budget:**  | **US$1,844,000** |
| **Annual Expenditure:**  | **US$614,883** |
| **Cumulative expenditure:**  | **UD$4,535,676** |
| **Name of Project Coordinator:**  | **Ms. Monica Shiri Sharma**  |
| **Name of Supervisor (Implementing Agency):** | **Mr. Ryan Toolsiram****Permanent Secretary,** **Ministry of Amerindian Affairs** |
| **Name of Resident Representative (UNDP):**  | **Mr. Jairo Valverde** |
| **Responsible/Implementing Agency:** **Ministry of Amerindian Affairs**  |

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# **Acronyms**

|  |  |
| --- | --- |
| ALT | Amerindian Land Titling  |
| AWP | Annual Work Plan |
| COT | Certificate of Title |
| CPD | Country Programme Document |
| FPIC | Free, Prior and Informed Consent |
| GFC | Guyana Forestry Commission |
| GLSC | Guyana Lands and Surveys’ Commission |
| GGMC | Guyana Geology and Mines Commission |
| GOG | Government of Guyana |
| GRM | Grievance Redress Mechanism |
| LCDS | Low Carbon Development Strategy |
| LOA | Letter of Agreement |
| MOAA | Ministry of Amerindian Affairs |
| MOIPA | Ministry of Indigenous Peoples Affairs |
| NPTAB | National Procurement & Tender Administration Board |
| NTC | National Toshaos Council |
| PMU | Project Management Unit |
| SEIA | Social and Economic Impact Assessment |
| TOR | Terms of Reference |
| UNDP | United Nations Development Programme |
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# **Executive Summary**

The commitment of the Government of Guyana to improving land tenure for the country’s first peoples continue to be demonstrated through the work carried out under the Amerindian Land Titling (ALT) Project. Legal land ownership allows Amerindian Villages to be in direct control of their development prospects and economic advancement.

Guyana’s Low Carbon Development Strategy (LCDS) emphasizes the importance of protecting Indigenous land rights and opening windows of opportunities for Amerindians, especially those who depend on the forest resources as a means of livelihood. The objective of this project is to facilitate the Amerindian Land Titling process.

Amerindians comprise 9.1 percent of Guyana’s population and currently own approximately 13.9 percent of the land, up from 6 percent in the early 1990’s. The Government of Guyana has set the policy objective of addressing all Land Titling issues for Amerindian villages where two thirds of the adult population request that this be done based on the principles of free, prior and informed consent. Historically, high cost has been a barrier to achieving this policy objective. The Government has allocated substantial funding from the Guyana REDD+ Investment Fund (GRIF) via this project to remove this barrier.

Through engagement and consultation and based on requests from villages or communities, the project seeks to enable Amerindians to secure their lands and natural resources with a view towards sustainable, social and economic development. It is expected that titling of communities will strengthen land tenure security and the expansion of the asset base of Amerindians, enabling improved long-term planning for their future development. It is also expected to enhance the opportunities for villages to ‘opt-in’ to the REDD+ and the LCDS, should they wish to do so.

The ALT Project is in its eighth year of execution. The Annual Work Plan for 2021 was approved on 14 July 2021 by the Project Board with a budget of USD2,091,096. With the ALT Project officially scheduled to come to an end on 31 December 2021 the PMU was tasked with showing progress in a short time since there was no reported progress in 2020. The PPP/C Government has indicated its commitment to the objectives of the Project and signalled its intension to seek an extension of the project. The Government of Norway has, in turn, signaled its interest in seeing the Project achieve its targets and has indicated that an extension period can be considered. Five Letters of Agreements (LOAs) were signed with the GLSC for demarcation and two such exercises were completed within this reporting period. While no Absolute Grants were issued, thirteen visits to communities were done and two submissions made to the Minister of Amerindian Affairs for submission to Cabinet.

# **Background**

The primary objective of the Amerindian Land Titling (ALT) Project is to facilitate and fast track the Amerindian Land Titling process in Guyana by dedicating technical and financial resources to:

1. Have land titles issued and demarcation process completed for all Amerindian villages that submit requests, including those that request extensions;
2. Strengthen existing mechanisms to deal with unresolved land issues;
3. Improve the communication and outreach efforts of the Ministry of Amerindian Affairs.

The ALT Project seeks to enable Amerindians to secure their lands and natural resources with a view towards sustainable social and economic development. It is expected that titling and demarcation will strengthen land tenure security and the expansion of the asset base of Amerindians, thus enabling improved long-term planning for their future development.

Considering the above, the ALT is operationalized through engagement and consultation with villages or communities based on their requests and is always guided by the principles of free, prior and informed consent (FPIC).

The ALT Project is implemented by the Ministry of Amerindian Affairs (MOAA) and has a dedicated Project Management Unit (PMU) that executes approved activities within the Project, in yearly cycles. As the Partner Entity, the United Nations Development Programme (UNDP), Guyana, ensures the Project adheres to UNDP’s social, environmental and fiduciary safeguards and standards.

# **Progress towards development results**

## **Contribution to longer term results**

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| 1. **Multi-country Sustainable Development Framework (UNMSDF)/Country Programme Document (CPD) Outcome 2:** Access to equitable social protection and systems and quality services and sustainable economic opportunities improved.
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*Summary achievements based on MSDF/CPD Outcome*

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| --- | --- | --- |
| **CPD outcome target**  | **Summary achievement**  | **Status** *Delayed, On track, Completed* |
| Number of actionable mechanisms and policies aimed at decent-work creation and protection, the promotion of entrepreneurship, and the formalization and growth of enterprises.Target 9 | 1 | **Delayed** |
|  **Overall** | **Delayed** |

In keeping with the CPD outcome indicator, the ALT is contributing one actionable mechanism aimed at decent work creation and protection, the promotion of entrepreneurship, and the formalization and growth of enterprises. The ownership of land empowers the indigenous peoples as it provides a degree of security which allows the First Peoples the liberty to engage in and ultimately promote investments towards economic advancement. The overall project implementation schedule is delayed, however, with renewed commitment from the GOG it is expected to regain traction.

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| **CPD Output 2.1: National and subnational institutions, private-sector and civil society capacities strengthened to deliver effective entrepreneur programmes to women, youth and Amerindian and development related policies.**  |
| **CPD output target**  | **Summary achievement**  | **Status** *Delayed, On track, Completed* |
| Number of Amerindian communities with institutional measures in place at the subnational levels to generate and strengthen employment and livelihoods  | 23 | Delayed |
|  **Overall** | **Delayed** |

Under the ALT, to date, a cumulative total of 23 villages are in receipt of land security, in the form of demarcation. The assurance of land tenure creates opportunities for community leaders to engage in constructive land use planning to ensure not only economic development but also the protection of both flora and fauna and by extension the livelihoods of community members.

**Progress towards project outputs**

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| **Project Output 1:** **Investigations and demarcation process completed and land titles (Absolute Grants) issued for approved Amerindian villages that submitted requests.**  |

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| --- | --- | --- | --- |
| **Indicator**  | **Annual Output Target (2021)** | **Summary achievement**  | **Status:** *“Fully, Partially, Not Achieved”* |
| *Number of village maps produced and certified by sworn land surveyors (demarcation for new applications and extensions)*  | *2 communities receive Absolute Grants* | *0* | *Partially achieved* |
| *2 villages receive Absolute Grants for extensions* | *0* |
| *6 villages/ coommunities demarcated* | *2* |
| *Number of investigations completed with all issues of conflict and concerns addressed*  | *9 Investigations*  | *13* | *Achieved**(Target surpassed)*  |
| *Existence of Amerindian Land Titling Database* | *1 Database* | *. 1* | *Achieved* |
|  |  **Overall status** | **Partially achieved** |

**Absolute grants and extensions**

With a new technical team on board the ALT Unit, it was necessary to follow up with communities that had already benefitted from investigation visits in order to ascertain the status of activity on the ground regarding land tenure and to cross-check with community leaders that the map being considered accurately represents their interest. Additionally, for villages where Letters of Agreement (LOAs) were signed with GLSC for demarcation exercises, the ALT Team also visited with the community to signal the start of the process, explain the work of the surveyors and introduce the GLSC team. The ALT Team comprised of the Field Manager, the Sworn Land Surveyor and support staff where necessary. Each visit and its findings have been documented and results utilized to advance progress in the Project.

The four (4) communities directly targeted for the issuance of Absolute Grants in 2021 were Capoey Ext; Mashabo Ext; Parabara; and Rockstone. Additional target communities for 2021 included: Hotoquai; Hobodaia; Red Hill; Santa Cruz; and Moco Moco.

**Investigations**

With the exception of Parabara, all of the other eight (8) communities were visited and follow up meetings held with the respective village councils; reports written and submitted. Submissions were made to the office of the Hon. Minister of Amerindian Affairs for her consideration and further processing, specifically for Capoey, Mashabo and Rockstone. It was determined that further investigations were necessary to conclude on the latter two before making a submission to Cabinet. Parabara required a full investigation. Capoey Ext. was submitted to Cabinet for consideration and a decision to give an Absolute Grant was approved in December 2021.

The list below details the communities visited, dates and land tenure nature primarily discussed.

| No. | Community  | Dates | Land Titling Nature |
| --- | --- | --- | --- |
| 1 | Mainstay/Whyaka | 9 October 2021 | Extension Demarcation |
| 2 | Mashabo  | 24 October, 2021; 23 November, 2021 | Absolute Grant (Ext) |
| 3 | Capoey | 22 October, 2021; 23 November, 2021 | Absolute Grant (Ext) |
| 4 | Rockstone | October 18, 2021; October 18, 2021 | Absolute Grant  |
| 5 | St. Monica  | 23 October, 2021 | Extension Demarcation |
| 6 | Tasserene  | 09 November, 2021 | Demarcation |
| 7 | Kangaruma  | 09 November, 2021; 24 November, 2021  | Demarcation |
| 8 | Santa Cruz/Little Kanaballi  | 12 November, 2021 | Absolute Grant (Ext) |
| 9 | Moco Moco  | 15 November, 2021 | Absolute Grant (Ext) |
| 10 | Yupukari | 16 November, 2021 | Extension Demarcation |
| 11 | Hotoquai | 18 December, 2021 | Absolute Grant (Ext) |
| 12 | Hobedia | 19 December, 2021 | Absolute Grant (Ext) |
| 13 | Red Hill | 20 December, 2021 | Absolute Grant (Ext) |

**Demarcations**

A total of five (5) Letters of Agreement (LOAs) were signed with the Guyana Lands and Surveys Commission (GLSC) to conduct cadastral surveys in the following communities and 65% of the approved budgets have been released:

* Mainstay Extension:
	+ Approved budget: G$15,324,667;
	+ Status: demarcation completed; awaiting submission of deliverables by GLSC in order to effect final payment.
* St. Monica Extension:
	+ Approved budget: G$12,985,599;
	+ Status: demarcation completed; awaiting submission of deliverables by GLSC in order to effect final payment.
* Tassarene:
	+ Approved budget: G$46,735,926; Status: demarcation on-going.
* Kanagruma:
	+ Approved budget: G$37,126,931; Status: demarcation on-going.
* Yupukari Ext:
	+ Approved budget: G$22,963,498; Status: demarcation on-going.

The estimate for Karasabai was submitted and approved, however, the time to complete the demarcation would extend beyond the current life of the project and therefore an LOA could not be signed.

The table below shows the (i) perimeter / total demarcation miles surveyed under the project and (ii) the number of square miles allocated via issuance of Absolute Grant in 2021.



The table below shows total square miles of land that has been surveyed by the GLSC under the Project in 2021.



**Database**

The ALT Database features a list of all Amerindian villages/communities in Guyana with existing titles and those that have applied for same for the first time, along with requests for extensions. The population of each village/community is an added feature and it is arranged regionally. Other columns depict the particulars of each village/community under the categories of “Absolute Grants” and “Demarcations” in a sequential order. The area of land held by each village is stated in square miles and are disaggregated regionally with a summative total. This database is live and constantly b3ing updated as the project progresses.

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| **Project Output 2:** **Increased access to existing and alternative mechanisms for resolving land disputes.**  |

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| **Indicator**  | **Annual Output Target (2020)** | **Summary achievement**  | **Status:** *“Fully, Partially, Not Achieved”* |
| *# of land administration personnel trained in mediation skills for land related disputes*  | *15 representatives*  | *0* | *Not Achieved* |
| *# community persons trained at mediation Workshops in Regions 7 & 8* | *50 community members* | *93* | *Fully Achieved**(Target surpassed)* |
|  | **Overall status** | **Partially Achieved** |

The Grievance Redress Mechanism (GRM) of the Amerindian Land Titling Project is intended to resolve grievances associated with the titling of indigenous peoples’ lands. In April 2017 the Guidelines for Amerindian Land Titling in Guyana were adopted to govern practices related to the titling of Amerindian lands. As stated in the Guidelines, the mandate of the Grievance Redress Mechanism will be to:

● Receive and address any concerns, complaints, notices of emerging conflicts or grievances alleging actual or potential harm to affected persons arising from the titling of Indigenous peoples’ lands, resources and territories.

● Assist in the resolution of grievances between and among stakeholders to the Amerindian land titling process- including but not necessarily limited to the direct beneficiaries, the indigenous peoples themselves; as well as the various Government ministries, agencies and commissions, Amerindian CSOs and NGOs and other natural resource users.

● Conduct itself at all times in a flexible, collaborative and transparent manner aimed at problem solving and consensus building.

**Training of GRM land administration personnel (Liaisons) in Conflict Resolution**

The ALT Unit sought to have mediation training conducted in Georgetown targeting fifteen (15) land administration personnel drawn from agencies critical in national land management. This training was aimed at building the capacity of liaison institutions to resolve conflicts associated with grievances likely to be reported through the GRM within the ALT Unit.

The Public Procurement process was employed in contracting a consultant for this training and a bid document was advertised for (21) twenty-one days, attracting only one submission. Upon evaluation and assessment of the submission by Ms. Forte, Coordinator of the National Data Management Committee and Chair of the NPTAB-appointed Evaluation Committee for the procurement, it was concluded that the submission was not substantial in that it lacked the proper methodology, work plan, technical approach and there was limited experience in working in indigenous communities. The contract was therefore not awarded.

**Mediation Training for Stakeholders (Target: Regions 4, 5, 6 & 10)**

Given the time lost in the process described above and the short time left to achieve project targets under this output, the GRM Director commenced planning for two mediation trainings aimed at a total of fifty (50) community leaders to be drawn from Regions 4,5, 6 & 10 and another fifty (50) community leaders from communities in Region 8. The trainings aimed at building the capacity of community leaders to resolve conflicts associated with Amerindian land titling.

The Proposal and the Terms of Reference was drafted and the Quotation Method of recruiting a consultant(s) was adopted by the Ministry of Amerindian Affairs to conduct the mediation trainings in the above-mentioned regions. Further, the Bar Association of Guyana was contacted to advertise the Proposal and Terms of Reference to the attorneys in the fraternity in an attempt to attract multiple bidders. Four (4) consultants submitted proposals for the trainings, which were evaluated. Mr. Paul Braam, an attorney-at- law and a court appointed mediator was selected on completion of the evaluation exercise on the basis of having the highest score in total; being the lowest bidder as well as having a schedule flexible enough to accommodate project execution dates. The Award for the consultant to conduct the training was subsequently given to and accepted by the consultant.

On the 1st- 2nd December, 2021 Mediation training was conducted at the Sophia Exhibition Complex. It was organized in the context of an informal setting for the benefit of Village Leaders/Toshaos from the Amerindian communities, which included twelve (12) Amerindian villages from regions 4, 5, 6, & 10.



Forty four (44) persons including Toshaos, representatives of the village Council and Community Development Officers emanating from Santa Mission, St. Cuthbert’s Mission, Moraikobai, Orealla,Siparuta, Rockstone, Great Falls, Hururu, Wiki-Calcuni, Malali, Muritaro , Riversview were trained in mediation by the consultant Mr Braam and his team comprising of two facilitators. A final report was prepared and submitted by Mr Braam upon completion of the two days training.

**Mediation Training for Region 8**

On the 15st – 16th December, 2021 Mediation training was conducted in Kato Village, Region 8. It was organized in the context of an informal setting for the benefit of Village Leaders/Toshaos from the Amerindian communities, which included twelve (20) Amerindian villages from region 8.



Forty-nine (49) persons including Toshaos, representatives of the village Council and Community Development Officers emanating from Taruka, Monkey Mountain, Tuseneng, Bamboo Creek, Mountain Foot, Paramakatoi, Red Creek, Kato, Chiung Mouth, Kurukubaru, Arasawa, Penak , Itabac, Kamana, Kaibarupai, Waipa, Sand Hill, Katch-Cow, Kopinang, Maikwa were trained in mediation by Mr Braam and his two facilitators . A final report was prepared and submitted by Mr Braam upon completion of the two days training.

A total of ninety-three (93) persons were trained in mediation during 2021. Though this number is less than the 2021 target, the conclusion of these two training exercises results in the ALT Project achieving its overall project target.

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| **Project Output 3:** **Revised Communication Strategy, including a handbook describing the process of demarcation and titling and the social and economic impacts of secure land tenure**  |

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| **Indicator**  | **Annual Output Target (2020)** | **Summary achievement**  | **Status:** *“Fully, Partially, Not Achieved”* |
| *Revised and Updated Communication Stratyegy*  | *1* | *1* | *Fully achieved*  |
| *# of communities reached through communications strategy*  | *10* | *14* | *Fully achieved (Target surpassed)* |
|  | **Overall status** | **Fully Achieved** |

***Revised and Updated Communication Stratyegy***

The UNDP supported the ALT Unit in leading a procurement process to identify a suitable Communications Consultant whose specific scope of work would be to:

* undertake a detailed review of the Draft Communication Strategy and Action plan with a view to assessing its adequacy in particularly with regards to Prioritized Populations and Key Target Groups; Messages – initial, specialized and on-going; Media Platforms – community – face to face, traditional (radio, TV etc.) and new media (social media included); and modes of monitoring and evaluation of various components of the Plan. Based on this detailed review, the consultant is expected to present a Final Draft for Approval along with a report on any additions, adjustments and improvements that were made.
* to develop, design and provide draft scripts for a total of six (6) Public Service Announcements (PSAs) for national and interior regional radio stations in Guyana to promote the objectives and major activities of the Amerindian Land Titling Project (ALTP) and the major players involved in these activities.
* to extract and summarize some of the main messages or mottos carried in the PSAs in (b) and identify for placement of same on suitable Social Media Platforms on which such summarizes and promotion of the ALTP can be placed.

All three deliverables have been submitted to the ALT PMU. The Communication Strategy includes a two-year action plan that is expected to guide communication actions in the proposed two-year extension period that will be sought by the Project.

***Number of communities reached through communications strategy***

All thirteen (13) communities reached through visits were targeted with communication tools and strategies for engagement. Although the communication strategy was not finalized until December 2021, the Unit used guidelines in existence previously and material that was readily available and made in-house.

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| **Project Output 4:** **Institutional Sustainability for Amerindian Land Titling**  |

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| **Indicator**  | **Annual Output Target (2020)** | **Summary achievement**  | **Status:** *“Fully, Partially, Not Achieved”* |
| *Existence of an Amerindian Land titling Unit within the Ministry*  | *1* | *Nil*  | Partially achieved |
|  | **Overall status** | **Partially Achieved** |

A joint review of the ALT Unit and its staffing was conducted with the aim of analyzing effectiveness of current Unit structure and making recommendations. TORs currently exist for all posts. The unit structure as it will be in the MOAA post-ALT Project is still to be approved.

# **Project Management**

**Key Project Management Positions**

With the resignation of the Technical Project Manager and the Project Coordinator in September and November 2020 respectively, leadership in the ALT Unit fell on the shoulders of the GRM Director until an overall Project Manager was hired in March 2021. The Project Manager has overall management responsibility for the execution of the project. With the approval of the 2021 AWP and corresponding budget, a Field Manager and Sworn Land Surveyor were both appointed in the last half of the year to facilitate actions specifically under Output 1.

Given the short time for execution of the 2021 AWP, the Project Manager opted not to hire a Communications Officer but rather a short term, highly qualified consultant to execute key actions under Output 3. The GRM Director remained in place and achieved targets set under Output 2 but did not renew her contract that ended 31 December 2021.

**Audit**

The ALT PMU was audited in the month of February 2021 for the year 2020.

**Procurement of ALT Project Vehicle**

The procurement process for the ALT Project vehicle was handled by UNDP, at the request of the Implementing Partner. The process was completed in 2021 but the arrival of the vehicle occurred in early 2022.

# **Issues**

* With the AWP 2021 approved in June, it left very little time for execution. The ALT PMU still managed to do 14 visits to communities within the period ending 31 December 2021. However, an earlier approval of a yearly work plan and budget is critical to full achievement.
* The length of time taken for responses from key partners like the GGMC, GFC and GLSC directly impacts the rate of execution.

# **Monitoring and Evaluation**

There was no M&E activity for the year 2021.

# **Risk management**

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| **Risks** | **Mitigation Measures** |
| Health (COVID-19) | Coronavirus still poses a risk to timely execution. Staff continue to take necessary precautions, especially during field visits.  |
| Inter-Agency Collaboration | Professional working relations maintained with all partner agencies, though difficult at times due to competing interests. |
| Financial execution | Timely financial execution is linked to approval of the annual work plan. Efforts to have a budget approved in the beginning of the year would allow for higher implementation rates. |
| Operational  | Training in financial management and procurement needed to ensure proper accounting of project finds since there now exists a dedicated bank account and the PMU is processing funds for filed travel.  |

# **Lessons Learned**

* The Project Board Meeting should be planned for early in the year to allow for timely implementation.
* With the guidance on Amerindian Land Titling processes agreed to by all parties, timely feedback from relevant key partner agencies need to be a commitment from the highest levels to allow for smooth work flow especially given the tight timeframe for achievement within the ALT Project.

# **Financial Summary**

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| --- | --- | --- | --- | --- | --- |
| **Outputs / Activity Result** | **Annual Budget (US$)****(Jan – Dec 2021)** | **2021 Expenses** | **2021 Commitments** | **Total 2021 Expenditures****B+C** | **Balance****A-D** |
| **A** | **B** | **C** | **D** |  **E**  |
| **Output 1** | Land titles issued and demarcation process completed for all Amerindian villages that submit requests. | **1,334,000.00** | **403,193.16** | **Nil** | **403,193.16** | **930,806.84** |
| **Output 1 Sub-total** | **1,334,000.00** | **403,193.16** | **Nil** | **403,193.16** | **930,806.84** |
| **Output 2** | Increased access to existing and alternative mechanisms for resolving land titling disputes. | **56,000.00** | **24,089.93** | **Nil** | **24,089.93** | **31,910.07** |
| **Output 2 Sub-total** | **56,000.00** | **24,089.93** | **Nil** | **24,089.93** | **31,910.07** |
| **Output 3** | Revised Communication Strategy, including a handbook describing the process of titling, demarcation and on the social and economic impacts of secure land tenure | **92,500.00** | **4,803.07** | **Nil** | **4,803.07** | **87,696.93** |
| **Output 3 Sub-total** | **92,500.00** | **4,803.07** | **Nil** | **4,803.07** | **87,696.93** |
| **Output 4** | Institutional Sustainability for Amerindian Land Titling | **75,000.00** | **4,085.26** | **Nil** | **4,085.26** | **70,914.74** |
| **Output 4 Sub-total** | **75,000.00** | **4,085.26** | **Nil** | **4,085.26** | **70,914.74** |
| **Project Management**  | **286,500.00** | **178,711.17** | **Nil** | **178,711.17** | **107,788.83** |
| **Grand total**  | **1,844,000.00** | **614,882.59** | **Nil** | **614,882.59** | **1,229,117.41** |